

CITY OF VANCOUVERRECESSED COUNCIL MEETING  
(from January 23, 1973.)JANUARY 30, 1973

The recessed meeting of the Vancouver City Council of January 23, 1973, reconvened at approximately 7:30 p.m., on Tuesday, January 30, 1973, in the Council Chamber.

PRESENT: Mayor Phillips  
Aldermen Bowers, Harcourt, Hardwick, Gibson,  
Linnell, Marzari, Massey, Pendakur,  
Rankin and Volrich

CLERK TO THE COUNCIL: D. H. Little

PRAYER

The proceedings in the Council Chamber were opened with prayer.

COMMITTEE OF THE WHOLE

MOVED by Alderman Hardwick,  
SECONDED by Alderman Linnell,  
THAT the Council resolve itself into Committee of the Whole,  
Mayor Phillips in the Chair.

- CARRIED.

DELEGATIONS AND REPORTS

Development Permit Application:  
Columbia Containers Limited  
(2775 Commissioner Street)

The Council further considered Clause 1 of the Report of Standing Committee on Environment, under date of January 18, 1973, dealing with a Development Permit Application of Columbia Containers Limited, for 2775 Commissioner Street.

The recommendations in the report are as follows:

- " (a) Development Permit Application #60020 be issued to Columbia Containers Limited subject to the following conditions laid down by the Technical Planning Board in the Board of Administration report dated November 3, 1972, with condition (3)\* being amended as noted below:
  - A. (1) Prior to the issuance of the Development Permit, revised drawings are to be first submitted indicating provision of the necessary off-street parking and off-street loading and unloading spaces, suitably surfaced to the satisfaction of the Director of Planning and Civic Development;
  - (2) The open area of the site, other than the off-street parking and loading and unloading spaces referred to in the previous condition, to be suitably treated;
  - (3) External finish of the existing head-house to be to the satisfaction of the Director of Planning and Civic Development and the design panel.

(continued)

DELEGATIONS AND REPORTS (cont'd)

Development Permit Application:  
Columbia Containers Limited  
(continued)

- B. The off-street parking and loading and unloading facilities are to be provided and surfaced, in accordance with the approved drawings and requirements of Sections 12 and 13 of the Zoning and Development By-law within 60 days from the date of any use or occupancy of the proposed development.
  - C. The issuance of this development permit is on the understanding that the development will comply with the Provincial Air Pollution Control legislation as it may exist from time to time.
- (b) the Park Board be requested to report on riparian rights along the Fraser River and that the City Engineer report on street ends on the south side of Burrard Inlet."

In this connection, delegations were received as follows:

In opposition to the Development Permit:

Mr. S. Hedley;  
Hastings Townsite Residents--petition of approximately 500 names filed, opposing the Development Permit, and urging development of a waterfront park;  
Miss Sharon Yandle.

Conditional representations:

Cassiar Ratepayers Association--against issuance of permit until upland property is in the hands of the City;  
Hastings Community Association--did not speak for or against the permit, but spoke in respect of the upland property and in favour of such being a park.

In favour of the Development Permit:

Columbia Containers Limited;  
Longshoremen's & Warehousemen's Union, Local 500;  
Grain Workers Union, Local 333.

Letters were received as follows:

- C.O.P.E. - asking that upland lots and street ends be included in park development;
- Park Board - among other things, requesting deferment of development permit until question of upland seven lots is resolved.

After debate, it was

MOVED by Alderman Linnell,  
THAT the recommendations on this matter, set out in Clause 1 of the Report of the Standing Committee on Environment, and dated January 18, 1973, be adopted.

(Tabled)  
(continued)

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DELEGATIONS AND REPORTS (cont'd)

Development Permit Application:  
Columbia Containers Limited  
(continued)

MOVED by Alderman Pendakur,

THAT, as a pre-condition to any Port-oriented activity between the Second Narrows and the Terminal Pier, the City negotiate to obtain from the National Harbours Board, the upper seven (7) lots, approximately 1¼ acres, for park purposes in perpetuity, for \$1.00.

FURTHER, THAT for a period of one month, the recommendations in Clause 1 of the Report of Standing Committee on Environment, dated January 18, 1973, be laid on the table.

- CARRIED.

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East End Waterfront Study

MOVED by Alderman Rankin,

THAT the authority of the Special Committee appointed to study the waterfront area from Main Street to Stanley Park, be extended to include the waterfront area up to the Second Narrows Bridge, and a report be submitted to Council as quickly as possible.

FURTHER, THAT the Committee be requested to notify organizations concerned in order that they may make representations to the Committee, to assist in the Committee's deliberations.

- CARRIED.

.....

BOARD OF ADMINISTRATION AND OTHER REPORTS

J.     Report of Standing Committee on  
        Environment - January 18, 1973

MOVED by Alderman Linnell,

THAT Clauses 2 and 3 of the Report of Standing Committee on Environment, dated January 18, 1973, be approved; and Clause 4 be received for information.

- CARRIED.

K.     Expansion of Oakridge Shopping  
        Centre:   Public Hearing

Consideration was given to the Board of Administration report, dated January 18, 1973, on the matter of expansion of the Oakridge Shopping Centre, 650 West 41st Avenue.

The following recommendations are quoted from the report, as proposed by the Director of Planning and Civic Development:

(continued)

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BOARD OF ADMINISTRATION AND OTHER REPORTS (continued)

Expansion of Oakridge Shopping  
Centre: Public Hearing  
(continued)

" In order to include additional regulations in the CD-1 Comprehensive Development District By-Laws other than uses, the Director of Planning and Civic Development

- A. RECOMMENDS that Council instruct forthwith that application be made to bring forward an appropriate amending by-law whereby the development on the site would be restricted to:
- a. Uses: commercial shopping centre, with customary ancillary uses, including off-street parking and loading facilities.
  - b. Floor Space Ratio: not to exceed 0.75, such floor space ratio to be measured to the outer limits of the building including all floor areas except parking, loading and unloading facilities, and mechanical equipment which is located below ground.
  - c. No structure shall exceed a height of 35' measured from the adjoining grade levels nor shall the merchandise portions of the building exceed two storeys plus cellar with the parking structure not to exceed three storeys plus cellar.

The Director of Planning and Civic Development further

- B. RECOMMENDS that the scheme of development not be materially different from that approved by the Technical Planning Board and the conditions set by the Technical Planning Board at its meeting of October 27th, 1972.

Should Council approve the above recommendations A and B, the said application be referred to a Public Hearing."

The Board of Administration recommended that the foregoing recommendations be adopted.

In consideration of this matter, letters and petitions were received from the following, requesting that a Public Hearing be held:

Oakmont Housing Co. Ltd.;  
The Mansion House Estates Ltd.

Oakridge Towers Ltd. submitted a letter, also requesting a Public Hearing.

MOVED by Alderman Rankin,

THAT consideration of the Board of Administration report on this matter, dated January 18, 1973, be deferred, pending receipt of a Report Reference from representatives of the Planning Department and the developers, at the next Council meeting or as soon as possible thereafter.

- CARRIED.

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BOARD OF ADMINISTRATION AND OTHER REPORTS (continued)

M. Advance Purchase: Britannia  
Community Services Centre,  
1116 McLean Drive

The Board of Administration, under date of January 22, 1973,  
submitted the following report:

'The Supervisor of Property and Insurance reports as follows:-

"On September 19th, 1972 City Council approved a report of the Director of Planning & Civic Development confirming revised site boundaries for the Britannia Community Services Centre. This report also authorized the Supervisor of Property & Insurance "to acquire those properties within the approved site boundaries which are included in the existing agreements; further, that advance purchasing be authorized of those properties within the approved site boundaries not included in the current agreements, in advance of approval of the boundaries by the senior governments."

Lot 12, Block 40, D.L. 264A, known as 1116 McLean Drive, which is located in the westerly portion of the site designated for advance purchasing, has been offered for sale by the owner.

These premises comprise a 1½ storey frame dwelling with a main floor area of approximately 900 sq. ft., erected in 1905 on a site 33' x 93', zoned RM-3. This dwelling contains 7 rooms, 5 plumbing fixtures, patent shingle roof, siding exterior, a low concrete basement and is heated by a gas-space heater. This dwelling is in poor condition for age and type.

Following negotiations, the owner has agreed to sell for the sum of \$19,000.00 as of January 31st, 1973. The owner does not live on the premises and the tenants are moving out within a month.

The foregoing represents a fair and reasonable price for this property and has been noted by Central Mortgage and Housing Corporation. It is proposed to demolish this dwelling when vacant.

RECOMMENDED that the Supervisor of Property & Insurance be authorized to acquire this property for the sum of \$19,000.00 on the foregoing basis, chargeable to Code #531/1222 - Advance Purchases Redevelopment."

Your Board

RECOMMENDS the foregoing recommendation of the Supervisor of Property & Insurance be adopted.'

MOVED by Alderman Hardwick,

THAT the recommendation of the Board of Administration, contained in the foregoing report, be approved.

- CARRIED.

Recessed Council, January 30, 1973 . . . . . 6

BOARD OF ADMINISTRATION AND OTHER REPORTS (continued)

O. Report of Standing Committee  
on Community Development -  
January 18, 1973

In considering the Committee's report, it was

MOVED by Alderman Volrich,

THAT Clause 1 of this report be adopted, after adding to  
Recommendation (d) the words

'including the Park Board.'

FURTHER, THAT Clause 2 be adopted.

- CARRIED.

P. Report of Special Committee  
re False Creek - January 23, 1973

The Special Committee re False Creek submitted the following  
report with respect to the Granville Island Study Report:

"At the November 14, 1972, meeting, your Committee considered  
the Granville Island Study Report and attached to this report is  
an extract of the Minutes of that meeting.

Your Committee has written to the National Harbours Board  
requesting their assurance that no existing leases on the Island  
be extended, but to the time of reporting, have received no  
official reply.

Your attention is drawn to clause (b) in the <sup>\*</sup>attachment as  
the Committee received from the Board of Administration the attached  
report of the Director of Planning and Civic Development. This  
particular report was considered by the Committee at its meeting  
on January 18, 1973, at which time, the Committee instructed that  
the National Harbours Board be asked again for their assurance re  
the extension of leases on Granville and that the Mayor be  
authorized to contact the National Harbours Board as per the  
recommendation in the Board of Administration report.

In short, your Committee

RECOMMENDS that a formal approach be made by the Mayor to the  
National Harbours Board requesting that the land now under lease  
to Francis Millerd & Co. be turned over to the City for a nominal  
sum for development as park and/or open space. "

\* Attachments on file in City Clerk's office.

MOVED by Alderman Hardwick,

THAT the report of the Special Committee re False Creek, dated  
January 23, 1973, quoted above, be approved.

- CARRIED.

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BOARD OF ADMINISTRATION AND OTHER REPORTS (continued)

- Q. Report of Standing Committee  
on Finance and Administration  
- January 25, 1973

In connection with this report, it was

MOVED by Alderman Bowers,

THAT the Committee's recommendation in respect of Project No. 1173 (City Information Inventory) and Project No. 1174 (Planning Studies and Development), be approved.

- CARRIED.

MOVED by Alderman Pendakur,

THAT the L.I.P. Item No. 1168 (Cataloguing, typing, model making and technical assistance) be approved only insofar as the following are concerned:

Cataloguing Ethnology  
Cataloguing Archeology  
Typing Ethnology and Archeology.

- CARRIED.

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Grant: Canadian Youth Hostels  
Assoc., Pacific Region

Alderman Bowers reported that the Finance Committee will be reporting to the next meeting of Council on an application for a grant from the Canadian Youth Hostels Association, Pacific Region, and the Committee is not recommending approval. The organization, therefore, would like to be present to make representations when the report is before Council.

The Council agreed that the delegation be invited to be heard, accordingly.

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- R. Proposed Exchange:  
Property on Napier Street

The Board of Administration, under date of January 30, 1973, submitted the following report of the Director of Planning and Civic Development and the Supervisor of Property and Insurance, with respect to proposed property exchange, as follows:

Privately owned Lot 16, Block 1, S.E.  $\frac{1}{4}$   
Sec. 27 T.H.S.L. (known as 3604 Napier Street),  
S/E corner Kootenay and Napier Streets

for

City owned Lot 10, N Pt. of S.E.  $\frac{1}{4}$ , Sec. 27,  
T.H.S.L., situated N/S Napier Street between  
Kootenay and Boundary.

(continued)

Recessed Council, January 30, 1973 . . . . . 8

BOARD OF ADMINISTRATION AND OTHER REPORTS (continued)

Proposed Exchange:  
Property on Napier St. (cont'd)

"Background:

Both of the above properties are situated in the Adanac Study Area which was the subject of a report by the Director of Planning and Civic Development to City Council on January 16th, 1973.

The dwelling, situated on private Lot 16 is a small 3 room dwelling in poor condition. The owner recently, (Council authority January 16th, 1973) purchased a dwelling known as 1501 Parker Street, (in the Britannia Urban Renewal Area) for removal by January 31st, 1973. He proposes to demolish the existing dwelling, known as 3604 Napier Street, and move the dwelling known as 1501 Parker Street onto the lot. On January 12th, 1973, he made application to the City for a Development Permit/Building Permit to carry out the move.

While technically the application could be approved, the Director of Planning and Civic Development has considered the application in light of the development concepts in the Adanac Study Area Community Plan. He advises that greater flexibility of design would be provided if the private lot were exchanged for City lot 10. He has received the endorsement of the Adanac Planning Advisory Committee to this action.

The private owner has been contacted in this regard and he points out that he would be exchanging a corner lot, which has both sewer and water connection, for an inside lot lacking such connections. He is, however, prepared to make a straight exchange of parcels, providing the City compensates for his direct out-of-pocket expenses. This is considered by the Supervisor of Property and Insurance to be realistic, and would be of advantage in the redevelopment proposals.

The owner advises that his moving arrangements had been scheduled to meet an occupancy date of February 28th, 1973. Since he must vacate his present accommodation on February 28th, any delay in processing the exchange will necessitate costly temporary hotel or motel rental.

It is, therefore,

RECOMMENDED that the Supervisor of Property and Insurance be authorized to arrange a straight exchange of:-

Private Lot 16, Block 1, S.E.¼ Sec. 27, T.H.S.L.  
 Known as 3604 Napier Street,

FOR

City Lot 10, N Pt. of S.E.¼ Sec. 27, T.H.S.L.

With the City paying all registration fees, and  
 also the cost of water and sewer service to Lot 10,

FURTHER, that the Supervisor of Property and Insurance be authorized as soon as title is transferred to proceed with demolition of 3604 Napier Street."

Your Board

RECOMMENDS that the foregoing recommendations of the Director of Planning and Civic Development and the Supervisor of Property and Insurance be adopted.'

(continued)

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BOARD OF ADMINISTRATION AND OTHER REPORTS (continued)

Proposed Exchange:  
Property on Napier St. (cont'd)

MOVED by Alderman Hardwick,

THAT the recommendation of the Board of Administration, contained in the foregoing report, dated January 30, 1973, be approved.

- CARRIED.

.....

False Creek

Alderman Hardwick, as Chairman of the False Creek Committee, advised that Council had referred to the Committee the matter of staff assistance for the False Creek Team in the site office. The Committee requests action be taken and, therefore, it was

MOVED by Alderman Hardwick,

THAT approval be given to the appointment of one Clerk Stenographer, to provide clerical and technical assistance for the False Creek Team in the site office, subject to classification review by the Director of Personnel Services.

- CARRIED.

.....

COMMITTEE OF THE WHOLE

MOVED by Alderman Gibson,

THAT the Committee of the Whole rise and report.

- CARRIED.

MOVED by Alderman Gibson,

SECONDED by Alderman Rankin,

THAT the report of the Committee of the Whole be adopted.

- CARRIED.

BY-LAWS

BY-LAW TO AMEND BY-LAW NO. 3575, BEING  
 THE ZONING AND DEVELOPMENT BY-LAW (rezoning  
 portions of the West End in accordance with  
the new District Schedules approved on Jan. 23/73)

MOVED by Alderman Hardwick,

SECONDED by Alderman Gibson,

THAT leave be given to introduce a By-law to amend By-law No. 3575, being the Zoning and Development By-law, and the By-law be read a first time.

- CARRIED.

MOVED by Alderman Hardwick,

SECONDED by Alderman Gibson,

THAT the By-law be read a second time.

- CARRIED.

(continued)

BY-LAWS (cont'd)

BY-LAW TO AMEND BY-LAW NO. 3575, being  
the Zoning and Development By-law  
(rezoning portions of the West End)  
- continued

MOVED by Alderman Hardwick,  
SECONDED by Alderman Gibson,  
    THAT Council do resolve itself into Committee of the Whole  
to consider and report on the By-law, Mayor Phillips in the Chair.  
  
- CARRIED.

MOVED by Alderman Hardwick,  
    THAT all reference in Schedule A of the By-law, with respect  
to amendments to By-law No. 3334 (Subdivision Control By-law),  
be struck from this Schedule.  
  
- CARRIED.

MOVED by Alderman Hardwick,  
    THAT the Committee of the Whole rise and report.  
  
- CARRIED.

The Committee then rose and reported the By-law complete.

MOVED by Alderman Hardwick,  
SECONDED by Alderman Gibson,  
    THAT the report of the Committee of the Whole be adopted.  
  
- CARRIED.

MOVED by Alderman Hardwick,  
SECONDED by Alderman Gibson,  
    THAT the By-law be read a third time and the Mayor and City  
Clerk be authorized to sign same and affix thereto the Corporate  
Seal.  
  
- CARRIED.

(The By-law received three readings.)

MOTIONS

- 1. 1972-73 Federal Government  
Winter Capital Program and  
Approval of Capital Projects

On January 23, 1973, Notice was given on the following motion,  
and by unanimous approval, the motion was further considered this day:

MOVED by Alderman Bowers,  
SECONDED by Alderman Rankin,  
    THAT, in keeping with the intent of the 1972-73 Federal Govern-  
ment Winter Capital Program, wherein additional works and additional  
employment are created, the Chairman of Finance, the Board of  
Administration, the Director of Finance and the Deputy City Engineer  
recommend that Council resolve to approve capital projects, in  
addition to those already included in the 1971-75 Five Year Plan,  
that by 1975 will be equal to the forgiveness generated by the 1972-73  
Federal Winter Capital Program.  
  
- CARRIED.

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MOTIONS (continued)

The following motions, notices of which were given on January 16 and 23, 1973, were DEFERRED for consideration at the February 6 Council meeting:

1. Third Crossing: Burrard Inlet

MOVED by Ald. Pondakur, SECONDED by \_\_\_\_\_,  
THAT the following resolution of the City Council of December 21, 1971, be rescinded:

'THAT WHEREAS it is reported that representatives of the Federal and Provincial Governments are prepared to commence the Third Crossing of Burrard Inlet immediately; --

AND WHEREAS the Swan Wooster/C.B.A. report dated July, 1970, estimates the cost of making provision for the distributor from the Crossing in Vancouver to be \$3.2 million for the first stage;

THEREFORE BE IT RESOLVED that the City of Vancouver advise the Federal Government, the Provincial Government and the North Shore municipalities that Vancouver is prepared to participate in the cost-sharing for the proposed Third Crossing of Burrard Inlet on the basis of the formula suggested in the report of Swan Wooster/C.B.A. dated July, 1970, on the understanding that the City of Vancouver's contribution in the first stage will be limited to provision for the distributor function at the North end of the Thurlow tunnel, but not the construction of such distributor'.

(deferred)

2. Christ Church Cathedral:  
Historic Site

MOVED by Ald. Gibson, SECONDED by \_\_\_\_\_,  
THAT City Council request the Provincial Government to consider designating Christ Church Cathedral as an historic site under the Act.

(deferred)

(A communication, dated January 25, 1973, was received from Christ Church Cathedral.)

3. Library Board:  
Hours of Operation

MOVED by Ald. Gibson, SECONDED by \_\_\_\_\_,  
THAT Council request the Library Board to consider the possibility of operating its libraries seven days per week.

(deferred)

4. Membership: Board of Police Commissioners

MOVED by Ald. Volrich, SECONDED by \_\_\_\_\_,  
THAT the Corporation Counsel be instructed to apply at the forthcoming legislative session for an amendment to the Vancouver Charter to increase the membership of the Board of Police Commissioners from four (4) to seven (7), and to provide for the appointments to be made by the Lieutenant-Governor in Council after consultation with City Council, to provide for each appointment to be for a three-year term with two to be appointed annually (subsequent to the expiration of the current appointments), to provide for payment of an annual sum on account of remuneration and expenses, and to report back with details of the proposed form of legislation.

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ENQUIRIES AND OTHER MATTERS

Alderman Pendakur -  
New Hudson St. Crossing  
and Rapid Transit  
Arrangements

referred to the matter of rapid transit arrangements on the new Hudson Street Crossing and, therefore, it was

MOVED by Alderman Pendakur,  
SECONDED by Alderman Rankin,

THAT the Vancouver City Council representatives on the G.V.R.D. be requested to initiate, at the Regional District level, discussions whereby the new Hudson Street crossing will be so constructed as to be capable of carrying rapid transit tubes.

- CARRIED.

Alderman Pendakur -  
Vancouver General  
Hospital - CD-1 Area

requested that staffs be asked to provide to Council past reports furnished regarding development on property of Vancouver General Hospital, zoned CD-1, with the view to the Council making representations to the Regional Hospital District in respect of future development, as considered advisable following this review.

The Mayor directed such past reports be furnished, as requested.

Alderman Harcourt -  
Expropriation for New  
Airport Runway Develop-  
ment

advised of attending the reconvened Hearing regarding the expropriation of property for new runway development at the Vancouver International Airport. The Hearing recommenced on Monday last, at which time the Alderman presented the Council's resolution for postponement, pending an environmental study. However, although an adjournment was requested by other representatives before the Hearing, as well, it was not granted. A representative of the Planning Department will attend the next meeting, to make a request of the Federal government for more information, in order that a specific case can be presented.

Alderman Volrich -  
West End Economic  
Study

expressed concern that an economic study was not made prior to recent decisions for rezoning in the West End area, and felt such a study should be commenced at an early date, with a report to Council as soon as possible.

The Mayor directed the Planning Department submit a report on the matter, as soon as possible.

Alderman Hardwick -  
Proposed Development:  
Birks Building Site

advised that the Civic Development Committee will receive, at its meeting next Thursday, representatives from the Bank of Nova Scotia and the Birks Building site developers, as well as representatives from those who wish to save the Birks Building from demolition. The Alderman urged other members of Council to attend this Committee meeting.

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ENQUIRIES AND OTHER MATTERS (cont'd)

Alderman Hardwick - <u>Joint Meeting: Standing Committee on Civic Develop- ment and Standing Committee on Community Development</u>	proposed a joint meeting of the Standing Committee on Civic Development, and the Standing Committee on Community Development, be held a week Thursday, to consider the next phase of study for the West End area.
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Alderman Rankin - <u>Meetings and Material: Council and Committees</u>	referred to the meetings of Council and Committees and the present time schedule in each case, with particular reference to Standing Committee memberships and the time schedule of meetings. He particularly emphasized the necessity that Standing Committees, when reporting to Council, ensure that full information is furnished in order that the Council will be able to properly assess the matters brought before it before making decisions, particularly since the Standing Committee memberships do not include all members of Council.
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Mayor Phillips - <u>Discussions with Premier and other Government Officials</u>	advised that he was joined by Alderman Bowers, the Director of Finance, and his Special Assistant, Mr. Campbell, in recent meeting with the Premier and other govern- ment representatives at Victoria, discussing particularly revenue sharing. As a result of the meeting, the matter is being pursued further through the U.B.C.M.
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The Mayor advised he is providing a memo-  
randum on the matter to each member of  
Council, for information.

NEW BUSINESS

Attendance at Community Development  
Conference: Quebec

A communication, dated January 30, 1973, was noted from the  
Project Co-ordinator of the Canadian Association of Neighbourhood  
Services, advising of a national conference on 'Urban Community  
Development in the 70's,' to be held in Montebello, Quebec,  
February 8 - 11, 1973. The request was made that Alderman Marzari  
be authorized to attend.

MOVED by Alderman Linnell,  
SECONDED by Alderman Harcourt,  
THAT authority be granted accordingly.

- LOST.

Recessed Council, January 30, 1973 . . . . . 14

MOTIONS (continued)

Delegations and Time Limitation

MOVED by Alderman Hardwick,  
 SECONDED by Alderman Massey,

THAT delegations appearing before Council be limited to five minutes, except with specific permission by a majority of Council, and delegations be so notified by the City Clerk when delegations are scheduled.

(Notice)

Notice was called and recognized by the Chair.

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The Council adjourned at approximately 11:15 p.m.

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The foregoing are Minutes of the Recessed Council meeting (from January 23, 1973, adopted on February 6, 1973.

*A. Phillips*  
 MAYOR

*A. K. [Signature]*  
 CITY CLERK

REPORT TO COUNCILSTANDING COMMITTEE OF COUNCIL  
ON ENVIRONMENT

A meeting of the Standing Committee of Council on Environment was held in the #1 Committee Room, third floor, City Hall on Thursday, January 18, 1973, at approximately 1:45 p.m.

PRESENT: Alderman Linnell (Chairman)  
Mayor Phillips  
Aldermen Gibson and Massey

ALSO PRESENT: Commissioner May Brown, Park Board

ABSENT: Alderman Pendakur

CLERK: D. Bennett

PART I

The following recommendations of the Committee are submitted to Council.

RECOMMENDATIONS1. 2700 Block Wall Street

Council on November 7, 1972, when considering a report of the Board of Administration, Building and Planning matters, dated November 3, 1972, passed the following motion:

"THAT further consideration of this clause be deferred for two weeks and in the meantime a copy of the information contained therein be furnished to the interested organizations in the area;

FURTHER THAT the communication from the Vancouver City Planning Commission, dated November 6, 1972, on this matter, be received."

At a subsequent meeting of Council on November 28, 1972, further consideration was given to the Board report of November 3rd, and the application of Columbia Containers Limited for a Development Permit. At that meeting, Council was advised that the Cassiar Ratepayers' Association had expressed concern about the height of the 'head-house' which obstructs and blocks the view of the harbour from Wall Street, otherwise, the Association has no objection to the Development Permit being granted under the terms laid down by the Technical Planning Board, as long as the proposed Wall Street site will be left as a park or look-out.

Although comments had been invited, none had been received from the Hastings Townsite Residents' Association at that date.

On November 28, 1972, Council passed the following motion:

"THAT the development permit be not issued for the time being;

FURTHER THAT discussions be entered into with the National Harbours Board and appropriate representatives of the Provincial Government on the matter of acquiring this whole area for public purposes."

The Committee had for consideration in respect to the Development Permit Application, letters from Mr. W.G. Rathie of the National Harbours Board dated December 13, 1972, Columbia Containers Limited dated December 5, 1972, and from their solicitor Bouck, Edwards and Kenny dated December 8, 1972.

The Committee also had before it the following resolution of the Park Board dated October 18, 1972:

cont'd....

Clause No. 1 continued

"THAT City Council be advised the Board does not have Park Purchase funds for either the upland or the waterlots, but reiterate that the upland property should continue to be sought for a look-out park on a nominal lease basis."

Mr. A.D. Geach, Assistant Director of Community Planning, with the aid of a plan, briefly reviewed the status of the matter for the Committee.

Mr. John C. Bouck, solicitor for Columbia Containers Limited filed a brief dated January 18, 1973, copy of which is attached, and explained the operation of the Company. He stated that it is the Company's intent to slightly lower the four (4) steel bins which are to be placed on the waterfront. He advised that 75% of the containers are being shipped back full by his Company rather than being deadheaded. He concluded his remarks by stating that the proposed development will assist in re-vitalizing the Port of Vancouver.

Commissioner Brown advised the Committee the Park Board wished to get all the park land they can and they are interested in the waterfront property, however, she was of the opinion that if they could get the upland lots on a renewable lease, they would be happy.

Discussion followed on the utilization of street ends for look-out sites, the building of a waterfront catwalk which would give access to the waterfront and the rearrangement of streets in the area with a view to enlarging the present park sites.

The Committee also discussed access to the waterfront along the Fraser River and on the south side of Burrard Inlet.

The Chairman advised that she would be following up on the direction to her to enter into discussions with the National Harbours Board and the appropriate representatives of the Provincial Government respecting the acquisition of the site of the disused grain elevator for public purposes.

After considerable discussion, it was

## RECOMMENDED that

- (a) Development Permit Application #60020 be issued to Columbia Containers Limited subject to the following conditions laid down by the Technical Planning Board in the Board of Administration report dated November 3, 1972, with condition (3)\* being amended as noted below:
  - A. (1) Prior to the issuance of the Development Permit, revised drawings are to be first submitted indicating provision of the necessary off-street parking and off-street loading and unloading spaces, suitably surfaced to the satisfaction of the Director of Planning and Civic Development;
  - (2) The open area of the site, other than the off-street parking and loading and unloading spaces referred to in the previous condition, to be suitably treated;
  - (3) External finish of the existing head-house to be to the satisfaction of the Director of Planning and Civic Development and the design panel.

cont'd....

Clause No. 1 Continued

- B. The off-street parking and loading and unloading facilities are to be provided and surfaced, in accordance with the approved drawings and requirements of Sections 12 and 13 of the Zoning and Development By-law within 60 days from the date of any use or occupancy of the proposed development.
- C. The issuance of this development permit is on the understanding that the development will comply with the Provincial Air Pollution Control legislation as it may exist from time to time.
- (b) the Park Board be requested to report on riparian rights along the Fraser River and that the City Engineer report on street ends on the south side of Burrard Inlet.

2. Dogs

As numerous complaints are being received respecting dogs running at large on City streets, in the parks and on beaches, this matter was referred by the Mayor to this Committee for study and recommendations to Council on alleviating the problem. The Committee had before it the following report to the Chairman from the Director of Permits and Licenses dated January 16, 1973, respecting 'City Pound - Additional Staff':

"On October 31st, 1972 City Council passed the following resolution:-

'THAT the question of the advisability of additional staff in connection with the dog control problem be referred to the Board of Administration for report to Council.'

The following is a report of the Director of Permits and Licenses:

'A. DOG PATROL COVERAGE

The City is divided into 4 districts which are patrolled by 6 Pound Officers using 5 Pound trucks. The maximum hours of patrol available per day are as follows:

Monday	- 4 Pound Officers	- 28 hours
Tuesday	- 5 Pound Officers	- 35 "
Wednesday	- 5 Pound Officers	- 35 "
Thursday	- 5 Pound Officers	- 35 "
Friday	- 5 Pound Officers	- 35 "
Saturday	- 1 Pound Officer	- 7 "
Sunday	- Nil	
TOTAL PATROL TIME AVAILABLE		<u>175 hours per week</u>

The Pound Office is open to the public from 8:00am to 5:00pm Monday to Saturday in accordance with the provisions of the Pound Bylaw. On Saturday, one Pound Officer I remains in the office answering complaints, issuing licenses, releasing dogs to owners, cleaning kennels etc. and one other Pound Officer I is available for picking up dogs running at large, checking complaints and picking up dead animals on the street. These two Pound Officers have Sunday and Monday off and therefore only 4 Pound Officers I are available on Monday. There is no patrol being carried out on Sunday. The resident Pound Officer is available on Sunday to receive telephone complaints and to make emergency-type calls.

Clause No. 2 continued

**B. COMMENTS AND RECOMMENDATIONS**

**1. Number of Pound Officers**

The Pound staff has not been increased since 1950 but the dog population has increased significantly and additional staff is needed to cope with the increased problems of dogs running at large. It is recommended that one additional Pound Officer I position be established. The 1973 estimated cost for this additional position is \$8,800 including fringe benefits.

**2. Patrol Coverage**

There should be the normal amount of patrol coverage on Saturday and Sunday as dogs also run at large on these days. It is recommended that, subject to approval being granted to establish one additional Pound Officer I position, the work days for the 7 Pound Officers I be adjusted so that each man works five consecutive days, and each man starts his work week on different days. Each man would have two consecutive days off, i.e.

- 1 man - Monday to Friday
- 1 man - Tuesday to Saturday
- 1 man - Wednesday to Sunday
- 1 man - Thursday to Monday
- 1 man - Friday to Tuesday
- 1 man - Saturday to Wednesday
- 1 man - Sunday to Thursday

Under this proposed work schedule, five Pound Officers I would be on patrol duty seven days a week. The total patrol time would be increased from 175 hours per week to 245 hours per week, an increase of 40%. Regular patrol would be provided on Saturdays and Sundays which is not now in effect. This additional coverage would result in additional use of the Pound trucks and would increase the cost of truck maintenance and rental by approximately \$3,700 per year.

It is recommended that this change in days of work be negotiated by the Director of Personnel Services with the Municipal and Regional Employees' Union as a matter of priority and a report made to Council recommending the manner in which such an arrangement can become operative.

**3. Office Hours**

The resident Pound Officer is on duty from 5:00pm to 8:00am for emergency calls Monday, Tuesday, Wednesday and Saturday, and from 8:00am Sunday to 8:00am Monday. His days off are Thursday and Friday. A Pound Officer I is called in to replace the resident Pound Officer on Thursday and Friday from 3:30pm to 11:30pm and is therefore not available for patrol during these days. This Pound Officer is in the office until 11:30pm to receive any telephone reports regarding dead animals on the street or other emergency type calls. It has been the experience that very few calls are received and the cost to provide this service does not appear to be justified. The Pound Office is manned by 2 Pound Officers I on Saturday and they are not available for regular patrol work.

Standing Committee on Environment  
January 18, 1973 . . . . . 5

Clause No. 2 continued

It is recommended that:-

- (a) The Pound Bylaw be amended to change the office hours of the Pound to 9:00am - 5:00pm Monday to Friday and 12:00pm - 2:00pm Saturday.
- (b) No relief be provided on Thursday and Friday evenings when the resident Pound Officer is off duty.
- (c) A telephone answering unit be leased from the B.C. Telephone Company to take and record complaints etc. on Thursday and Friday evenings. and on Saturday when the Pound is not open. The cost for this service is \$41.00 per month.

The change in office hours would bring the Pound operation into line with other civic offices and the two hours of operation on Saturday would be sufficient for the public to obtain impounded dogs and would release the Pound Officers for additional patrol work.

By not having to relieve the Resident Pound Officer on Thursday and Friday evenings, a Pound Officer I is released for patrol work. The telephone answering unit will enable the public to leave messages regarding dead animals etc. which would be attended to the following morning. This unit has the capability of relaying the messages to the Pound Officers when they phone into the office. This procedure could result in a complaint being received that a dead animal was left in the street overnight. If Council wish to cover this possibility, then your officials could investigate and report on a system of call-out service by the Pound Officers.

4. Pound Vehicles

It is recommended that one additional radio equipped Pound truck be purchased at an estimated cost of \$6,500. This additional truck would be available for the Pound Officer II and III in case of emergency and also for the Pound Officer I in the event of vehicle breakdown, servicing, etc.

C. POUND OFFICE

The Pound office is presently staffed by the Pound Officer II and the Pound Officer III also spends approximately 75% of his time in the office. Two staff members are required in the office as the impounded dogs must be fed, the kennels cleaned, animals destroyed, carcasses burned, and dogs released to their owners. While these duties are being attended to, the office duties consisting of issuing licenses, answering complaints, entering details of impounded dogs in the daily ledger, balancing cash, dispatching calls over the radio to the Pound Officers on patrol, maintaining a cross reference file of licensed dogs by owners' name and license number, etc. must also be carried out.

D. COMMENTS AND RECOMMENDATIONS

As a result of the present operation, the Pound Officer III is unable to spend sufficient time supervising the Pound Officers I on patrol and following up the more difficult complaints regarding dogs running at large.

cont'd....

Clause No. 2 continued

If one of these Pound Officers is absent on vacation or sick leave, it is necessary to call in a Pound Officer I from patrol work to attend to the office duties. It should be also noted that in addition to the office duties noted above, a Clerk-Typist is hired in the Spring of each year for a period of 4 months to send out notices to people who held a dog license the previous year but have not obtained a license for the current year.

It is recommended that a clerical position be established in the Pound Office to perform the clerical duties now being carried out by the Pound Officers II and III and the Board of Administration be authorized to approve recommendations of the Director of Personnel Services regarding classification of this position in accordance with the Council resolution of July 22nd, 1969. The estimated 1973 costs for this position, less the 4 months temporary help, would be \$5,267 including fringe benefits.

The establishment of a clerical position in the Pound Office will release the Pound Officer III to perform his supervisory duties, ensure that the Pound Office is staffed at all times, and will eliminate the need for the temporary help for a period of 4 months each year.

E. SUMMARY OF ADDITIONAL COSTSAnnual Costs

1 Additional Pound Officer I (including fringe benefits)		\$ 8,800
1 Additional Clerk (including fringe benefits)	\$7,033	
LESS Clerk-Typist I for 4 months	<u>\$1,766</u>	\$ 5,267
Truck Maintenance		\$ 3,700
Telephone Answering Unit		<u>492</u>
TOTAL ADDITIONAL ANNUAL RECURRING COSTS		\$ 18,259

Non-recurring Costs

1 Pound truck with radio	\$ 6,500
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Estimated 1973 Costs

Salaries	\$ 77,384
Fringe Benefits	10,300
Salaries Temporary Help	11,272
Office Supplies & Miscellaneous Costs	10,700
Truck Rental	<u>9,000</u>
	\$118,656

Add proposed additional costs	<u>18,259</u>
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1973 Estimated Annual Operating Costs	<u>\$136,915</u>
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Revenue - Using 1973 Fees

20,000 male & spayed female license fees @ \$5.00	\$100,000
2,000 female license fees @ \$15.00	30,000
Penalties and impounding fees etc.	<u>20,000</u>
	\$150,000

The additional costs involved in implementing the recommendations should be covered by the increased fees already approved by Council!"

## Standing Committee on Environment

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Clause No. 2 continued

Commissioner Ryan advised that the foregoing report has been reviewed and endorsed by the Administrative Analyst who recommends that the cost be reviewed in twelve months' time.

The Committee also had before it two letters of complaint, one of which was anonymous and an ad of the City of Kamloops being Notice of Dog License Fees which had been referred by the Mayor's Office to this Committee for consideration.

The Chairman advised of a rough draft report she had received from the Chief License Inspector and the Superintendent of Parks which dealt with the hiring of additional temporary pound officers for the summer patrol of parks and beaches. The Director of Permits and Licenses stated that this rough draft report required some revision before final presentation.

After due consideration, it was

## RECOMMENDED

- (a) that the Chief License Inspector report to the next meeting of the Committee the amount of license fees paid for dogs in other municipalities.
- (b) that the report of the Director of Permits and Licenses respecting 'City Pound - Additional Staff' dated January 16, 1973, and the rough draft report dealing with the hiring of additional temporary pound officers for the summer patrol of parks and beaches, after revision, be forwarded to the Park Board for its comments and report back to the Committee.
- (c) that the correspondence referred by the Mayor to the Committee be received, and the writer advised the Committee is working on the problem and notification of final action of the Committee will be forwarded to her in due course.

3. Sign Boards

The Deputy Director of Planning and Civic Development made a brief oral report on signs and sign boards in the City and the approaches to the City. He discussed the types of signs permitted on amenity streets, arterial streets, third party signs, roof signs, signs in industrially-zoned areas and in C-2 zoned areas.

The Committee discussed the problems of removing non-conforming signs. Mr. Fleming mentioned that a Charter amendment was before the Private Bills Committee to enable us to remove non-conforming signs.

The Deputy Director of Planning and Civic Development brought to the attention of the Committee a report of the Board of Administration dated July 20, 1972, entitled 'Sign By-law: Beautification and Related Areas', and when dealing with this report on August 1, 1972, Council passed the following motion:

"THAT consideration of the report of the Board of Administration dated July 20, 1972, in regard to Sign By-law: Beautification and Related Areas, be deferred to enable representations to be received on the matter."

The Chairman advised that there are numerous delegation requests and that she would like to have a meeting with the sign industry, merchants and owners in the beautification areas, as well as the Design Panel and such groups as the Community Arts Council.

cont'd....

Standing Committee on Environment  
January 18, 1973 . . . . . 8

Clause No. 3 continued

It was

RECOMMENDED that delegations be arranged for a future meeting of the Committee at which time further consideration will be given to the Board of Administration report dated July 20, 1972.

PART II

The following is submitted to Council for information.

INFORMATION

4. Priorities for the Committee

The Chairman requested the members of the Committee submit a list of subjects they think should come before this Committee.

The meeting adjourned at approximately 3:15 p.m.

\* \* \* \* \*

FOR COUNCIL ACTION SEE PAGE(S) 162-164

REPORT TO COUNCIL  
STANDING COMMITTEE OF COUNCIL  
ON COMMUNITY DEVELOPMENT

A meeting of the Standing Committee of Council on Community Development was held in the #2 Committee Room, City Hall on Thursday, January 18, 1973, at approximately 3:30 p.m.

PRESENT: Alderman Volrich (Chairman)  
Aldermen Harcourt, Marzari and Rankin.

CLERK: M. James

PART I

The following recommendations of the Committee are submitted to Council.

RECOMMENDATIONS

1. No. 1 Fire Hall Replacement: Site

At the Council meeting on January 9, 1973, Council instructed that the Fire Chief, Supervisor of Property and Insurance, the Director of Planning and Civic Development and the Director of Social Planning be instructed to find alternate sites for the No. 1 Fire Hall relocation for report to your Community Development Committee.

Present at this meeting of the Committee was the Fire Chief who, with the aid of an aerial photograph showing the section of the City in question, advised the Committee that it would be possible to relocate the fire fighting, training, administrative and maintenance services in other locations. The Fire Chief detailed two sites and advised the Committee that he could satisfy all of his criteria by utilizing these two locations. The Committee was advised that this splitting of the functions and relocation would cost, in addition, an estimated \$250,000.00. The Committee was also advised that the total cost of lands would be nearly the same.

Your Committee had before it a report of the Board of Administration dated January 11, 1973, on the alternate uses of the proposed site. This report suggested that the Strathcona Rehabilitation Committee consult with associations and interested groups in the Strathcona area and report back to Council within three months on uses for this site.

Your Committee discussed the matter generally and

RECOMMENDS

- (a) that Council abandon the relocation of No. 1 Fire Hall on Site D in Strathcona (Jackson, Pender and Keefer Streets).
- (b) that Council approve in principle, subject to comment from SPOTA and appropriate reports from officials, the relocation of No. 1 Fire Hall functions in two separate locations as detailed by the Fire Chief in his oral report this day.
- (c) that the Strathcona Rehabilitation Committee be given the mandate to receive, to examine, evaluate and report to City Council on current development proposals and other potential uses for Sites C and D.

cont'd....

Clause No. 1 continued

AMENDED  
SEE PAGE.....  
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- (d) that in formulating development priorities for Sites C and D the Strathcona Rehabilitation Committee should consult with the MacLean Park Tenants Association, the Chinatown Property Owners and Merchants Association and other interested groups.
- (e) that the Strathcona Rehabilitation Committee report to City Council within three months setting priorities for the use of the land in question.

2. Shannon Development Permit

The item of the Development Permit Application and related matters re 'Shannon' was referred to your Committee for further consideration.

The Committee members discussed the present situation and referred to the two resolutions which will be before Council at its meeting on January 23, 1973, relating to the general topic.

Your Committee

RECOMMENDS adoption of the two resolution.

This above recommendation is unanimous.

The meeting adjourned at approximately 5:00 p.m.

\* \* \* \* \*

FOR COUNCIL ACTION SEE PAGE(S) 167

REPORT TO COUNCILSTANDING COMMITTEE ON FINANCE & ADMINISTRATIONJANUARY 25, 1973

A meeting of the Standing Committee of Council on Finance and Administration was held in the No. 2 Committee Room, Third Floor, City Hall, on Thursday, January 25, 1973 at 1:30 p.m.

PRESENT: Alderman Bowers (Chairman)  
Aldermen Gibson, Harcourt and Volrich

CLERK TO  
THE COMMITTEE: R. Henry

The Minutes of the meeting held January 11, 1973 were adopted.

PART ILocal Initiatives Program

City Council on January 16, 1973, referred to the Committee certain Local Initiative Projects concerning the Planning Department and a project at the Museums.

Mr. Hayward, Assistant Director of the Advance Planning and Research Division, Planning Department, and his staff spoke in support of Project No. 1173 and No. 1174.

Mrs. Lynn Maranda, Ethnologist at the Centennial Museum, represented Mr. D. Rodger, Museums Manager re Item No. 1168.

(a) City Information Inventory - No. 1173

The officials explained that this was the first step towards a management information service for the City and would serve the Council, Civic Departments and citizens at large. This first step would be the inventory of data sources and records in all City departments and would determine what information was available and if duplication exists. The information gathered would be centralized and eventually decentralized by the computer system. It was explained that eight (8) jobs would be created, at a City cost of \$12,802.

(b) Planning Studies and Development - No. 1174

The officials explained that this would be split into three parts.

One part is a continuation of a Local Initiatives Project carried out last year involving the completion of detailed land-use maps from computer files which are essential to small scale programs of Local improvements and beautification. Local Area Councils would also have great benefit from the maps in communicating with area residents. At present the Department relies on legal maps, but the detailed land-use maps would show the location of various types of buildings which would have proved useful, e.g. in public meetings regarding West End Re-zoning.

The officials also gave detailed explanations of the other parts of the program which involves field service in local areas in conjunction with methods of beautifying the approaches to the core area.

Cont'd.....

STANDING COMMITTEE ON FINANCE & ADMINISTRATION . . . . . 2  
JANUARY 25, 1973

(c) Cataloguing, typing, model making and technical assistance -  
Item No. 1168

Mrs. Maranda submitted a brief resume of the projects included in No. 1168 and indicated that ten (10) jobs were involved at a cost of \$17,268, City share. It was explained that a great deal of cataloguing is required for the artifacts now stored in Building 14, which is required to be moved to a new storage area in the Museum Complex, as the building is to be demolished. The cataloguing is also necessary for insurance purposes, it was stated. Mrs. Maranda indicated that the ethnology cataloguing would complete the project undertaken by L.I.P. in 1972.

(A copy of Mrs. Maranda's submission is attached for information)

The Committee, after due consideration,

RECOMMENDED

THAT Council approve Project No. 1173 - City Information Inventory (City share - \$12,802)

and

Project No. 1174 - Planning Studies and Development (City share - \$13,708)

A motion to approve only part of No. 1168 involving

- Cataloguing Ethnology
- Cataloguing Archeology
- Typing Ethnology and Archeology

resulted in a tie vote and, therefore, this project is submitted to Council for CONSIDERATION.

The Committee adjourned at approximately 3:10 p.m.